

Proactive by Design



# **PUBLIC INVOLVEMENT PLAN (PIP)**

# 642 Allens Avenue Providence, Rhode Island

## **PREPARED FOR:**

Rhode Island Department of Environmental Management (RIDEM) Office of Waste Management 235 Promenade Street Providence, Rhode Island 02908 Joseph Martella, Project Manager 401-222-2797 ext. 7109 Joseph.martella@dem.ri.gov

## ON BEHALF OF:

The Narragansett Electric Company (TNEC) d/b/a National Grid 280 Melrose Street
Providence, RI 02907
Amy Willoughby, Project Manager
781-907-3644
Amy.willoughby@nationalgrid.com

# **PREPARED BY:**

GZA GeoEnvironmental, Inc. 530 Broadway Providence, Rhode Island 02909 Margaret Kilpatrick, Project Manager 401-427-2719 Margaret.kilpatrick@gza.com

Revised June 9, 2017

GZA File No.: 03.0033554.00



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June 9, 2017 File No. 03.00033554.00

Via E-Mail and U.S. Mail

Mr. Joseph Martella Rhode Island Department of Environmental Management (RIDEM) Office of Waste Management 235 Promenade Street Providence, Rhode Island 02908

Re: Public Involvement Plan (PIP)

642 Allens Avenue

Providence, Rhode Island

RIDEM Case No. 98-004 / Site Remediation File No. SR-28-1152

Dear Mr. Martella:

On behalf of The Narragansett Electric Company (TNEC) d/b/a National Grid (National Grid), GZA GeoEnvironmental, Inc. (GZA) has attached an updated Public Involvement Plan (PIP) for the 642 Allens Avenue property for your review and approval. The original PIP was submitted in October 2016 in response to your *Public Involvement Plan Process Initiation* letter dated September 6, 2016. A revised PIP was submitted in May 2017. This June 9, 2017 PIP has been revised in response to the *Public Involvement Plan Comment Letter* received from RIDEM on June 2, 2017.

Should you have any questions or comments regarding the information presented in the attached, please do not hesitate to contact the undersigned or Amy Willoughby from National Grid at (781) 907-3644.

Very truly yours,

GZA GEOENVIRONMENTAL, INC.

Sophia Narkiewicz, P.E. Assistant Project Manager

Margaret S. Kilpatrick, P.E. Associate Principal

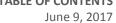
James J. Clark, P.E. Senior Principal

MSK/tlb

Attachment: PIP – 642 Allens Avenue

cc: Amy Willoughby, National Grid









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### **FIGURES**

FIGURE 1. LOCUS PLAN

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## **KEY THINGS TO REMEMBER**

#### WHERE TO FIND MORE INFORMATION:

#### Publicly Accessible Site Files

Files related to the former 642 Allens Avenue Manufactured Gas Plant (MGP) are maintained at RIDEM's Office of Waste Management filed under Former Providence Gas Company MGP, RIDEM Case No. 98-004 / Site Remediation File No. SR-28-1152 (the "Site"). Appointments to view the files can be made by contacting RIDEM, Department of Technical and Customer Assistance, 235 Promenade Street, Providence, Rhode Island (telephone: 401-222-4700 extension 7307, http://www.dem.ri.gov/programs/customertech/file-review.php).

#### RIDEM Document Listing Website:

http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php

Certain publicly available documents already filed with RIDEM on the investigation and remediation of the Site are maintained at this website, which RIDEM operates. As certain public documents are filed on the investigation and remediation activities, they will be posted on this RIDEM website.

## □ Local Informational Repository:

National Grid will establish an informational repository at a Providence Community Library once permission from such library is granted. At this time, National Grid is seeking permission from either Washington Park Library located at 1316 Broad Street or Knight Memorial Library located at 275 Elmwood Avenue. The local information repository contains copies of submittals included on the RIDEM website listed above. Electronic copies of these submittals are sent to the repository on a monthly basis. The Washington Park Library hours are Monday, 9:00 a.m. to 5:30 p.m.; Tuesday, Wednesday and Friday, 1:00 to 6:00 p.m. and Thursday, 1:00 to 8:00 p.m. The Washington Park Library is located at 1316 Broad Street, Providence, Rhode Island (telephone: 401-781-3136). The Knight Memorial Library hours are Monday and Wednesday, 12:00 p.m. to 8:00 p.m.; Tuesday and Thursday, 9:30 a.m. to 6:00 p.m. and Friday and Saturday, 1:00 p.m. to 6:00 p.m. The Knight Memorial Library is located at 275 Elmwood Avenue, Providence, Rhode Island (telephone: 401-467-2625). A notification will be sent to the mailing list with the location of the final repository.

#### HOW TO JOIN THE MAILING LIST:

National Grid established a mailing list for the Site. The list includes abutting property owners, tenants, easement holders, and municipalities, as well as people who have previously provided their mailing address to National Grid. Interested persons can be added to this list via an email request to Amy Willoughby at National Grid (amy.willoughby@nationalgrid.com) with your name and address or by calling Amy Willoughby at 1-781-907-3644. National Grid will use the mailing list to distribute information about the Site on an as needed basis.

#### **CONTACT INFORMATION:**

The following personnel should be contacted with questions or concerns pertaining to the Site:

National Grid Amy Willoughby, Project Manager National Grid 280 Melrose Street Providence, RI 02907 781-907-3644 amy.willoughby@nationalgrid.com Rhode Island Department of Environmental Management Joseph Martella, Project Manager RIDEM, Office of Waste Management 235 Promenade Street Providence, RI 02908 401-222-2797 ext. 7109 Joseph.martella@DEM.RI.GOV



#### 1.0 INTRODUCTION

GZA GeoEnvironmental, Inc. (GZA), on behalf of The Narragansett Electric Company (TNEC) d/b/a National Grid (National Grid), has prepared this Public Involvement Plan (PIP) for 642 Allens Avenue (the Site) located in Providence, Rhode Island. The attached Figure 1 presents the Site Locus Plan.

On September 6, 2016, RIDEM informed National Grid that the Department received a formal request for development of a PIP. The September 6, 2016 *Public Involvement Plan Process Initiation Letter* (including the Petition Requesting Public Involvement Plan) is included as Exhibit I.

On June 2, 2017, RIDEM issued a *Public Involvement Plan Comment Letter* to National Grid with comments about the May 2017 PIP. This comment letter is included as Exhibit II. GZA, on behalf of National Grid, submitted a Response to Comments Letter to RIDEM on June 9, 2017. The June 9, 2017 Response to Comments letter is included as Exhibit III.

Consistent with the Rules and Regulations for the Investigation and Remediation of Hazardous Material Releases (Remediation Regulations, http://www.dem.ri.gov/pubs/regs/regs/waste/remreg11.pdf), and specifically Rule 7.07E, this PIP was prepared to address relevant and applicable requirements of Rules 6.06, 7.07 A, B, C and D of the Remediation Regulations. Per Rule 7.07 (Public Involvement), this PIP addresses the following primary elements: 1) Public Notice, 2) Fact Sheets and Enhanced Communication, 3) Community Meetings, and 4) Information Repositories.

The PIP is organized as follows:

- Section 1.00 contains this introduction;
- Section 2.00 includes a summary of relevant Site background information and current Site regulatory status;
- Section 3.00 summarizes historical public involvement;
- Section 4.00 describes the elements of the PIP; and
- Section 5.00 explains how the PIP may be revised in the future.

This PIP is subject to the Limitations included in Exhibit IV.

#### 1.1 PIP APPLICABILITY

Consistent with the Department's September 6, 2016 *Public Involvement Plan Process Initiation Letter*, this PIP is designed to provide public participation in planning work under the Remediation Regulations.

This plan is not intended to apply to projects involving, for example, limited subsurface disturbance associated with construction activities or those located in areas previously capped consistent with RIDEM requirements. In addition, this plan does not apply to work necessary to maintain day-to-day operations at existing facilities or facility emergencies, including repairs and maintenance of the natural gas regulating facility, compressed natural gas fueling station, liquefied natural gas facility, and cement distribution facility. This plan also does not apply to projects involving minor soil disturbances only (e.g. utility work, installation of fence posts, etc.).

For these activities, National Grid will follow the soil and groundwater management procedures for the Site set forth in the September 2012 Soil Management Plan (SMP).



#### 2.0 BACKGROUND

The Site is located at 642 Allens Avenue in the southeastern portion of the City of Providence, Rhode Island and is identified as Assessor's Plat (A.P.) 56, Lots 5, 273, 316 and 317, and A.P. 101, Lot 1. The Site consists of approximately 42 acres with frontage on Allens Avenue to the west and bounded to the northwest, north, and east by the Providence River. It is adjoined to the northwest by Motiva (an oil and gasoline storage and distribution facility), to the southwest by Terminal Road, and to the south and southeast by UNIVAR (a chemical distributor), the former Sun Oil/ProvPort facility, and New England Bituminous Terminal Corporation. The area bounding the Site is generally industrial in nature, with parcels zoned W-3 or M-2 (both industrial type zoning). The closest residential building is over 1,000 feet to the south of the Site. Currently, active natural gas regulation and distribution, gas construction storage, a Compressed Natural Gas (CNG) fueling station, Liquefied Natural Gas (LNG) storage and distribution, and cement storage and distribution activities are conducted at the 642 Allens Avenue property. Figure 2, Overall Aerial Site Plan, presents the location and configuration of the Site, including neighboring properties.

The below table presents a summary of current Site uses:

A.P.	LOT	CURRENT OWNER	ADDRESS	CURRENT USE(S)
101	1	TNEC	642 Allens Avenue 670 Allens Avenue  Natural Gas Construction Storage Natural Gas Regulation and Distribut CNG Fueling Station	
56	5	TNEC	195 Terminal Road	Natural Gas Construction Storage Natural Gas Regulation and Distribution
56	273	TNEC	125 Terminal Road also known as (a/k/a) 139 Terminal Rd	Cement Storage and Distribution
56	316 ¹	TNEC	125 Terminal Road a/k/a121 Terminal Rd	LNG Facility
56	317	TNEC	181 Terminal Road a/k/a 121 Terminal Rd	Access Road

The Site is generally level with gentle slopes towards the Providence River and is secured by chain-link fencing and barbed wire. Based on several rounds of investigations performed at the Site, subsurface conditions consist of urban fill underlain by organic silt, glacial outwash and glacial till. The depth to bedrock is more than 100 feet below ground surface (bgs). Groundwater is generally encountered within the fill unit, is classified as GB or not suitable for drinking water use without treatment, and flows towards the tidally influenced Providence River.

A United States Army rifle range operated at the Site in the late 1800s, prior to the use of the Site as a MGP. From 1910 until 1954, a MGP operated at the Site producing coal gas, carbureted water gas, and high-BTU oil gas. MGP by-products were routinely managed through recovery, storage, recycling, reprocessing, and resale. Such by-products included coke, coal tar, ammonia, toluene, and benzene. B.P. Clapp operated an ammonia works at the Site beginning in 1910, and managed the recycling and sale of ammonia by-products. The United States Government operated a toluene facility at the Site for a short period of time during 1918. By 1954, coal gasification operations at the Site had ceased. From 1952

<sup>1</sup> For purposes of the Proposed Liquefaction Project only, National Grid LNG, LLC (NGLNG) will be responsible for performing all PIP requirements. NGLNG does not waive any of its arguments concerning preemption or the inapplicability of the Remediation Regulations to its project.





until the 1960s, a liquefied petroleum gas distribution plant operated on the Site. Gulf Oil had a facility at the Site to store kerosene from 1957 to 1971. A LNG facility has operated on the eastern and southeastern portions of the Site since 1972. The southeastern portion of the Site has been utilized for cement storage and distribution since 1961. Propane storage and distribution occurred at the Site from the 1960s to the 1980s for peak shaving purposes.

The Site is listed as a "State Site" under RIDEM's Remediation Regulations (RIDEM Case No. 95-022 and Site Remediation File No. SR-28-1152) due to the detection of soil and groundwater impacts related to the former MGP and other historical activities and uses. Several rounds of investigation activities have been conducted at the Site. As summarized in Vanasse Hangen Brustlin, Inc.'s (VHB) April 2003 *Site Investigation Report (SIR)*, soil and groundwater at the Site contain petroleum hydrocarbons and/or certain hazardous materials at concentrations that represent Method 1 exceedances as defined in the Remediation Regulations. Specifically, the following exceedances have been identified:

- Arsenic, lead, total petroleum hydrocarbons (TPH), and several polycyclic aromatic hydrocarbons (PAHs) in soil at concentrations above the Industrial/Commercial Exposure Criteria (I/C-DEC);
- TPH, benzene, toluene, and ethylbenzene concentrations in soil above the GB Leachability Criteria;
- Benzene and naphthalene concentrations in groundwater above the GB Groundwater Objectives;
- TPH, lead, and naphthalene in soil at concentrations above the Upper Concentration Limits (UCLs); and
- Light Non-Aqueous Phase Liquids (LNAPL) on the water table.

In 2005, VHB initiated the implementation of an annual groundwater monitoring and passive non-aqueous phase liquids (NAPL) recovery program, which was first described in the 1998 *Remedial Action Work Plan (RAWP)* prepared by Environmental Science Services (ESS). Groundwater monitoring is currently conducted at the Site on an annual basis and groundwater and NAPL gauging is performed on a semi-annual basis. Annual monitoring results have been documented in Groundwater Monitoring Reports, which have been submitted to RIDEM between 2005 and 2013. Groundwater monitoring at the Site has continued since 2013 and will be documented in the *SIR Addendum* that is expected to be submitted to RIDEM in 2017 (see below).

Several remedial actions have been performed at the Site between 1994 and 2010. These activities have been documented in the following reports to RIDEM:

- October 1995 Remedial Action Report for Condensate Tank Closure Compressor Building No. 2 prepared by Resource Controls Remedial Services, Inc. (RCA) on behalf of the Providence Gas Company (PGC);
- October 1995 UST Closure Assessment prepared by Hoffman Engineering, Inc. (HEI) on behalf of the PGC;
- September 1998 UST Closure Assessment prepared by HEI on behalf of the PGC;
- June 1996 Remedial Action Report for Short Term Measure Performed at the Providence Gas Company prepared by RCA on behalf of the PGC;
- October 1999 Subsurface Investigation and Proposed Remediation prepared by ESS (ESS) on behalf of the PGC;
- January 2001 Remediation of the New Regulator Area Summarized in the April 2003 Site Investigation Report (SIR)
  prepared by VHB on behalf of New England Gas Company (NEGC);



- May 3, 2001 Summary Letter Former Compressor Building No. 2 PCB Remediation prepared by PGC (without appendices);
- November 2002 Remedial Action Closure Report prepared by VHB on behalf of the NEGC; and
- December 2002 Remedial Action Closure Report prepared by VHB on behalf of the NEGC.

RIDEM-approved controls installed at the Site include both fencing and engineered caps. The engineered caps installed on Site include at least 2-feet of clean imported soil, at least 1-foot of clean imported soil underlain by a geotextile or warning barrier, asphalt paving, concrete pads, and building footprints.

In 2014, National Grid initiated additional investigation activities to further evaluate identified data gaps at the Site. National Grid expects to submit a *Site Investigation Report (SIR) Addendum* to RIDEM presenting the findings of these activities in 2017.

The New Dike Road Project is being performed under a Short Term Response Action Plan (STRAP) approved by RIDEM (STRAP approved August 25, 2016). The Holder 18/21 Capping Project was performed under a RIDEM-approved STRAP (approved on May 18, 2016). The Holder 18/21 Capping Project Short Term Response Action (STRA) Completion Report was submitted to RIDEM on April 28, 2017.

#### 3.0 PUBLIC INVOLVEMENT HISTORY

Pursuant to Rule 7.07A of the Remediation Regulations, National Grid provided public notification prior to the completion of recent Site investigation activities at the Site. This notification included mailing public notices to all abutting property owners, tenants, easement holders, and municipalities<sup>2</sup>, which detailed information regarding the nature and timing of the proposed field activities. This public notification was sent on May 13, 2014.

Pursuant to Rule 6.06 of the Remediation Regulations, National Grid provided public notification that the Holder 18/21 Capping Project STRAP was completed. This notification included mailing public notices to all abutting property owners, tenants, easement holders, and municipalities, which detailed information regarding the Completion Report of the Holder 18/21 Capping Project. This public notification was sent on April 27, 2017.

The most recent public notifications for the Site are included in Exhibit V.

National Grid received a Public Involvement Plan Comment Letter from RIDEM on June 2, 2017 and is included in Exhibit II. A Response to Comments Letter was submitted to RIDEM on June 9, 2017 and is included as Exhibit III.

#### 4.0 PUBLIC INVOLVEMENT PLAN

This section describes the elements of the PIP for the Site based on the applicable and relevant requirements of Rules 6.06, 7.07 A, B, C and D of the Remediation Regulations. This PIP has been prepared to establish procedures for public and community communications relative to the planning of work under the Remediation Regulations at the Site.

<sup>&</sup>lt;sup>2</sup> Note that there are not any community well suppliers associated with any well head protection areas that encircle the Site.



A contact list for National Grid, GZA and RIDEM personnel associated with the Site is presented in Exhibit VI, in the "Key Things to Remember" portion of this PIP and on the title page.

#### 4.1 PUBLIC NOTICE

National Grid has established a mailing list for the Site. The list includes, as required in Rule 7.07A of the Remediation Regulations, abutting property owners, tenants, easement holders, and the City of Providence. In addition, this mailing list includes the petitioners from the September 6, 2016 *Public Involvement Plan Process Initiation* Letter. National Grid will use the mailing list to announce any public meetings and distribute information about the Site on an as needed basis. In addition, National Grid may use the list to distribute information as required by the Remediation Regulations regarding reports and other documents added to the repository (see Section 4.4).

Rule 7.07A of the Remediation Regulations requires public notice at two points during the Site Investigation process:

- 1. Prior to conducting Site Investigation field activities at a known contaminated site; and
- 2. Prior to the formal RIDEM approval of the SIR (in the form of the Remedial Decision Letter).

In addition, Rule 6.06 of the Remediation Regulations requires public notice upon the completion of STRAP activities.

As described in Section 3.00, National Grid provided public notice in the form of letters mailed prior to performing Site investigation activities in 2014. With respect to the second notification step, upon receipt of a *Program Letter* from the Department, National Grid will provide written notification to the established mailing list when this step is reached. This written notification will include a brief summary of the investigation's findings, a description of the proposed Site remedy, and information on where the public can access and review the *SIR*. As part of this post-*SIR* notification process, RIDEM will initiate a 14-day public comment period, commencing with the date of delivery of the public notice, during which the public may review RIDEM records pertaining to the Site and submit written comments to RIDEM regarding the technical feasibility of the preferred remedial alternative.

With respect to Rule 6.06, National Grid will provide notice that the *STRAP* activities are complete. Per request of RIDEM in the June 2, 2017 *Public Involvement Plan Comment Letter*, National Grid will also provide public notice to all parties on the established mailing list prior to initiating any activities associated with any newly approved *STRAP*.

#### 4.2 FACT SHEETS AND ENHANCED COMMUNICATIONS

Rule 7.07B of the Remediation Regulations describes requirements for fact sheets and enhanced communication for sites located in Environmental Justice (EJ) Focus Areas. This Site is not located within an EJ Focus Area, therefore, the requirements of Rule 7.07B do not apply.

#### 4.3 COMMUNITY MEETINGS

Consistent with Rule 7.07C, National Grid will schedule community meetings on an as-requested basis whenever requested by twenty-five (25) persons, or by a governmental subdivision or agency, or by an association having not less than twenty-five (25) members, who are either located near a Contaminated-Site or are potential users of the Contaminated-Site after redevelopment. At all public meetings, translation assistance will be provided for non-English speaking individuals, if requested at least 72 hours in advance of the meeting. A stenographer will be present at the overall presentation with general question and answer period of public meetings and the record will be included in the meeting summary.



National Grid will submit a written summary of all public meetings to RIDEM in hard copy and electronic format within 10 business days of the meeting. In accordance with Section 7.07C, the meeting summaries will include:

- identification of the main issues of concern to the community;
- document requests by the public for a continued dialogue (including form and frequency); and
- proposed responses to the identified community issues through action items and schedules.

#### 4.4 INFORMATION REPOSITORIES

National Grid will provide Site-specific information on work under the RIDEM regulatory process to the public by developing and maintaining a mailing list to distribute such information and providing advance notification to the Site mailing list about Site activities under the Remediation Regulations.

<u>Publicly Accessible Site File</u>: Files related to the former 642 Allens Avenue MGP Site are maintained at RIDEM's Office of Waste Management filed under RIDEM Case No. 98-004 / Site Remediation File No. SR-28-1152. Appointments to view the files can be made by contacting RIDEM, Department of Technical and Customer Assistance, 235 Promenade Street, Providence, Rhode Island (telephone: 401-222-4700 extension 7307). Additional information regarding file reviews at RIDEM can be found at http://www.dem.ri.gov/programs/customertech/file-review.php.

<u>Publicly Accessible Document Listing Website</u>: In addition, certain documents related to the investigation and remediation of the Site under the Remediation Regulations are maintained at the website that RIDEM operates. The website is accessible at <a href="http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php">http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php</a>. Future regulatory submittals will be sent to RIDEM for subsequent posting to the website, including:

- work plans;
- sampling and field testing plans;
- technical reports and documents summarizing results and recommendations;
- relevant correspondence;
- o press releases;
- public information materials;
- updates to the PIP;
- public meeting summaries;
- summaries of responses to comments received; and
- copies of public notices about the Site.

<u>Local Information Repository:</u> To provide the community with easy access to information relevant to the Site cleanup process, a local repository has been established. National Grid will establish an informational repository at a Providence Community Library once permission from such library is granted. At this time, National Grid is seeking permission from either Washington Park Library located at 1316 Broad Street or Knight Memorial Library located at 275 Elmwood Avenue. Due to space limitations at the libraries, all information will be provided in electronic format and will be consistent with the information available on the website maintained by RIDEM for the 642 Allens Avenue Site (<a href="http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php">http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php</a>). A notification will be sent to the mailing list with the location of the final repository.

See the "Key Things to Remember" portion of this document to find out more about these communication tools.



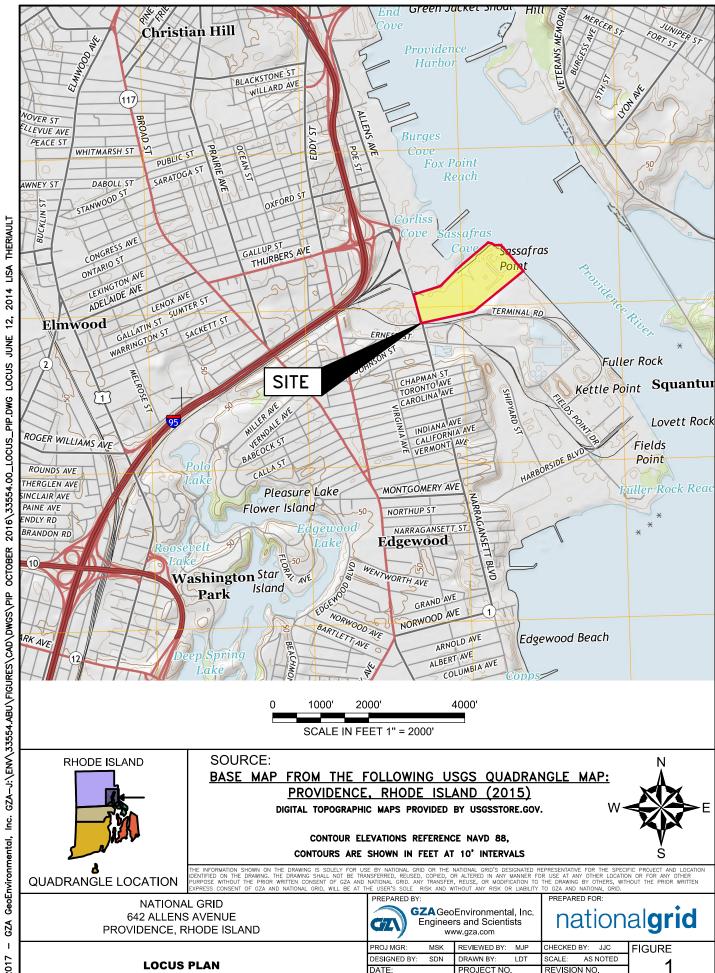
#### 5.0 FUTURE PLAN REVIEW AND AMENDMENTS

National Grid may revise this PIP whenever necessary for projects subject to the Remediation Regulations. All revisions will be subject to review and approval by the Department. If revisions are proposed, National Grid will prepare a revised PIP for review and approval by the Department. When the PIP is revised, the updated version of the PIP will then be placed in the information repositories and a notice of its availability will be sent to the Site's mailing list.

J:\ENV\33554.60.msk\Work\PIP\PIP Report\June 2017\33554 642 Allens Avenue PIP 6-9-17 final.docx



# **FIGURES**



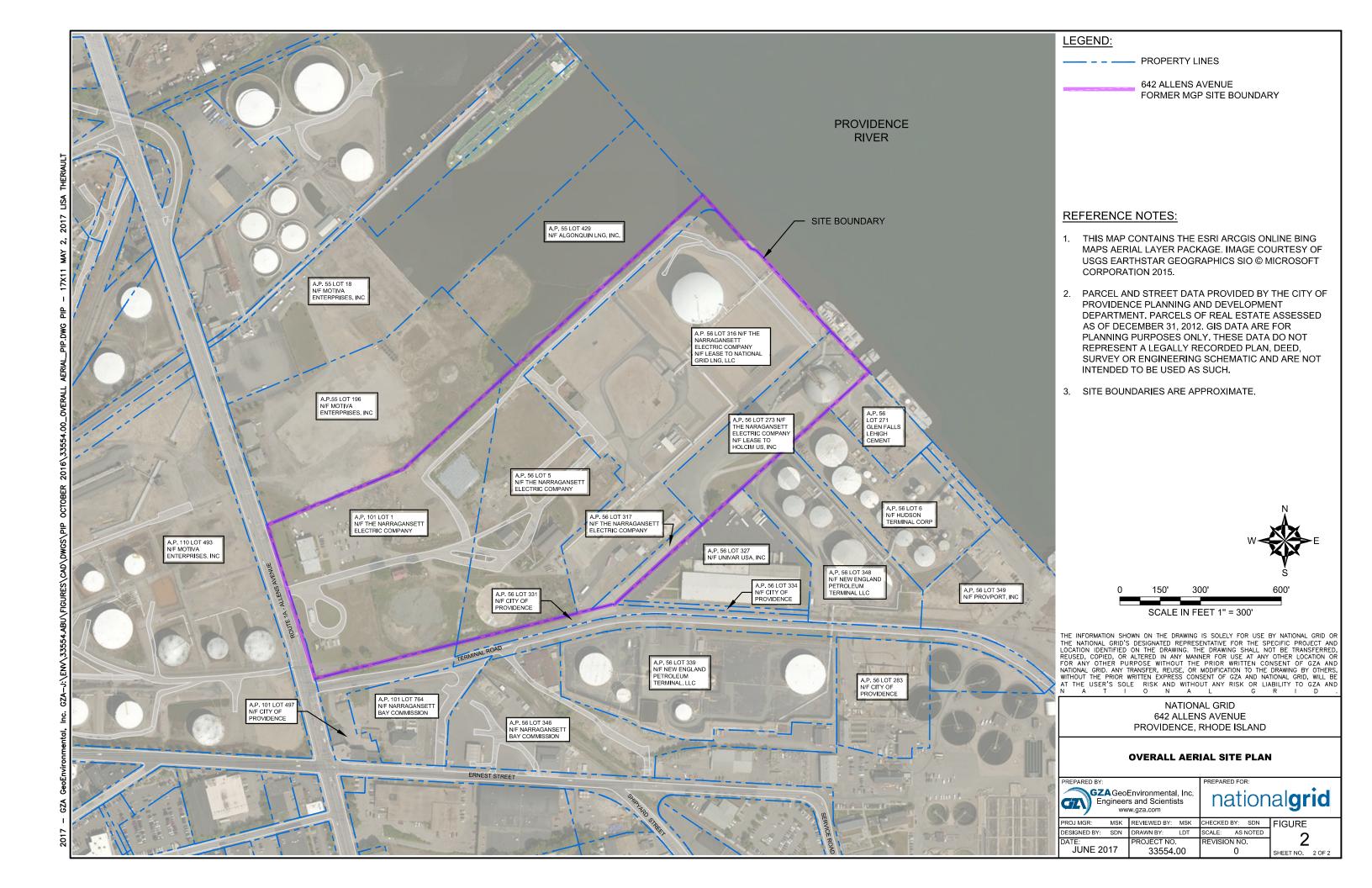
**JUNE 2017** 

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SHEET NO.

2017





# **EXHIBIT I**

SEPTEMBER 6, 2016
PUBLIC INVOLVEMENT PLAN PROCESS
INITIATION LETTER

Public Involvement Plan Process Initiation Letter File No. SR -28-1152 Formerly Case No. 98-004 September 6, 2016

Amy A. Willoughby Lead Environmental Scientist New England Site Investigation & Remediation Group National Grid 40 Sylvan Road, E3.691 Waltham, MA 02451

RE:

Providence Gas Co. – AA

A.k.a. Former New England Gas Company MGP property

642 Allens Avenue, Providence, Rhode Island Plat Map 56 / Lot 5, Plat Map 101 / Lot 1

Dear Ms. Willoughby:

On November 9, 2011, the Rhode Island Department of Environmental Management (the Department) amended the <u>Rules and Regulations for the Investigation and Remediation of Hazardous Material Releases</u>, (the <u>Remediation Regulations</u>). The purpose of these regulations is to create an integrated program requiring reporting, investigation and remediation of contaminated sites in order to eliminate and/or control threats to human health and the environment in an efficient manner.

In the matter of the above referenced "Site" (as defined in the Industrial Property Remediation and Reuse Act), the Department's Office of Waste Management (OWM) has received a written request in the form of a petition from the community, submitted in accordance with Rule 7.07.E (Public Involvement Plans) of the 2011 Remediation Regulations, that a Public Involvement Plan (PIP) be developed and approved for the Site. A copy of the petition, submitted to the Department on August 31, 2016, is included as an attachment to this letter.

The Department acknowledges that informal discussions with National Grid about the request for a PIP have already been conducted. This letter is a formal request from the Department asking National Grid to initiate the process of developing an approvable PIP associated with the planned environmental cleanup of the Providence Gas Co. – AA Site, and any other site redevelopment activities requiring remedial actions that fall under the jurisdiction of the <u>Remediation Regulations</u>.

Providence Gas Co. – AA, 642 Allens Avenue, Providence, RI Request to Develop a Public Involvement Plan

September 6, 2016 Page 1 of 2



Please notify this office within seven days of the receipt of this letter of your plans and proposed schedule for conducting the PIP development process.

If you have any questions regarding this letter or would like the opportunity to meet with Department personnel, please contact me by telephone at (401) 222-2797, extension 7109 or by email at joseph.martella@dem.ri.gov.

Sincerely,

Joseph T. Martella II Senior Engineer Rhode Island DEM

Office of Waste Management

cc:

Ronald Gagnon, RIDEM/OCTA Kelly J. Owens, RIDEM.OWM Susan Forcier, Esq., RIDEM/OLS

Gregory Swift, RIDEM/OWR

Barbara Morin, RIDOH/Center for Healthy Homes & Environment

Rich Lucia, RI CRMC

Robert E. Azar, Providence Planning and Development

Julian Rodrigues-Drix, RIDOH & EJLRI

Margaret S. Kilpatrick, GZA

Attachment: Petition Requesting Public Involvement Plan

Petition to the Rhode Island Department of Environmental Management and National Grid to cease approval and implementation of any and all remediation work and related permitting activities at the Providence MGP site until a Public Involvement Plan is developed and approved.

2016 SEP -2 P 1:42

RECEIVED

#### Preamble:

The waterfront site of the former Providence Gas Company Manufactured Gas Plant (MGP) located at 642 Allens Avenue in Providence, RI (hereafter referred to as "Site") is known to have a long history of contamination from oil and/or hazardous materials (OHM). The Site extends from Allens Ave on the west to the Providence River on the east, and is bordered by the Motiva oil terminal on the north, Terminal Road on the southwest, and ProvPort tenants to the southeast (UNIVAR chemical company and New England Petroleum). MGP operations from 1910 to 1954 released byproducts including coke, coal tar, ammonia, toluene, and benzene.

B.P. Clapp operated an ammonia works at the property starting in 1910, the United States Government operated a toluene facility during 1918, and a liquefied petroleum gas (LPG/Propane) distribution plan began operations in 1952. In 1973, Algonquin Gas Transmission Company, LLC and Algonquin LNG, Inc., subsidiaries of Duke Energy, negotiated with Providence Gas Company to build a 600,000 barrel Liquefied Natural Gas (LNG) storage tank at the Providence MGP site, with Algonquin LNG providing regasified natural gas to the Providence Gas Company distribution network. In September 2000, the Southern Union Company purchased the Providence Gas Company and changed its name to the New England Gas Company (NEGC). In December 2002, KeySpan Energy Development Corporation purchased Algonquin LNG from Duke Energy Gas Transmission, making KeySpan LNG LLC a wholly-owned subsidiary operating as a tenant on the New England Gas Company property. St. Lawrence Cement Company was also a tenant of NEGC on the Providence MGP Site, changing its name to Holcim (Canada) Inc. in 2009. In February 2006, National Grid PLC acquired KeySpan Corp for \$7.3 billion and also purchased New England Gas Company from Southern Union. National Grid, through its subsidiary National Grid LNG LLC is the current owner of the Providence MGP Site.

Numerous substances which pose a risk to public health, safety, and the environment have been recorded at the site, and include but are not limited to: complex mixtures of different polycyclic aromatic hydrocarbons (PAHs), total petroleum hydrocarbons (TPH), phenolic compounds, volatile organic compounds (VOCs) including benzene and naphthalene, polychlorinated biphenyls (PCBs), ferri- and ferrocyanide compounds, asbestos, and metals including lead and arsenic. Many locations in the site contained multiple hazardous substances at levels that exceed allowances. <sup>1</sup>

Since 1994, there have been some actions taken to remediate the site in order to facilitate expansion of the LNG storage facility.<sup>2</sup> Environmental Science Services (ESS) was contracted to conduct tests and prepare a Remedial Action Work Plan ("RAWP"), which was submitted to RIDEM in

<sup>&</sup>lt;sup>1</sup> "Remedial Action Closure Report: Former Manufactured Gas Plant, 642 Allens Ave" prepared by VHB/Vanasse Hangen Brusslin, Inc. for the New England Gas Company, and submitted to RIDEM November 2002.

<sup>&</sup>lt;sup>2</sup> "Site Investigation Report: Former Manufactured Gas Plant, 642 Allens Ave" prepared by VHB/Vanasse Hangen Brusslin, Inc. for the New England Gas Company, and submitted to RIDEM April 2003.

December 1998. The RAWP defined objectives for objectives for surface soils, subsurface soils within 100 feet from Providence River, and subsurface soils more than 100 feet from shoreline. In June 1999 RIDEM issued a Temporary Remedial Action Permit (TRAP), and Algonquin LNG excavated part of the site by the LNG truck loading area and containment dike. Following Southern Union's acquisition of the site, RIDEM rejected the Draft Interim RAWP submitted by Environmental Operations, Inc. in July 2001 as well as a Modified RAWP submitted by Vanasse Hangen Brustlin, Inc in September 2001. RIDEM approved modifications in April 2002 and a new TRAP was issued, leading to excavation of contaminated soil and waste in six areas on the site, which was transported and disposed of at facilities in Dunmore Pennsylvania, Loudon New Hampshire, and Emelle Alabama. In total, 16,864 tons of material were excavated and removed, of which 9,558 tons were classified as hazardous. In addition, a wastewater treatment system designed to remove particulate solids, floating oils, dissolved organics, and cyanide treated and discharged 296,691 gallons of wastewater.<sup>3</sup>

While some specific areas of the Site were considered remediated following the activities described above, the remaining areas, which constitute a majority of the land, have not been remediated. In addition, records show releases of oil and/or hazardous materials (OHM) on all surrounding properties.<sup>4</sup> It must be noted that while active RIDEM oversight was present throughout the previously conducted remediation activities, this pre-dated the Public Involvement Plan regulations, amended in November 2011 as described below. As such, there was not sufficient public involvement in the planning, approval, or oversight of previously conducted remediations.

#### **Current Activities:**

On April 1, 2016, National Grid LNG LLC (NGLNG, the owner and responsible party for Site remediation), submitted an abbreviated application to the Federal Energy Regulatory Commission (FERC) seeking a Certificate of Public Convenience and Necessity to construct the *Fields Point Liquefaction Project* (hereinafter "Liquefaction Facility"). NGLNG is also submitting an additional application to FERC for a storage tank containment enhancement project, the "Bund Wall Project" to be constructed at the same time as the Liquefaction Facility. In Section 7.3.6 of Environmental Resource Report #7 (Soils) in NGLNG's application, it states:

While remedial actions have removed surficial contaminated soil from the Site to the extent practicable, some Site soils that exceed applicable RIDEM criteria remain, especially along the northern and eastern access roads that surround the LNG containment berm, within the truck offloading area, and within the southwestern-most portion of the Project Site. Soils in these areas are primarily contaminated by metals, semi-volatile organic compounds ("SVOCs"), and petroleum (FERC 2005). During explorations performed in the liquefaction work area of the Site, coal tar-like and fuel oil-like impacts were observed in the fill layer, as evidenced by elevated levels of Volatile Organic Compounds ("VOCs), Polycyclic Aromatic Hydrocarbons ("PAHs"), Total Petroleum Hydrocarbon ("TPH"), metals and cyanide. In addition, light non-aqueous phase liquids ("LNAPLs") were observed in some monitoring wells screened within the fill layer... Slight visual and olfactory evidence of fuel oil-like impacts were detected in the underlying upper

<sup>&</sup>lt;sup>3</sup> "Remedial Action Closure Report". November 2002.

<sup>&</sup>lt;sup>4</sup> "Site Investigation Report". April 2003.

organic silt layer in two test borings within the proposed liquefaction work area. The horizontal extent of soil impacts covers the entire proposed liquefaction work area.<sup>5</sup>

NGLNG intends to remove portions of previously installed soil caps, excavate and store contaminated soils on site, and install foundation piles into contaminated soils as part of the construction of the facility. NGLNG anticipates "that soils will be stockpiled at the Site for approximately one month, although soils will continuously be generated during soil disturbance activities for approximately six months." Protections planned by NGLNG include placing soil stockpiles on plastic sheets with 6 mil thickness, covering piles with plastic sheets at the end of each day, and use of hay bales. In order to conduct these activities, NGLNG has submitted a Short Term Remedial Action Plan (STRAP) to RIDEM for approval.

#### **Community Concerns:**

Community residents, organizations, and elected officials have expressed strong concerns and opposition to NGLNG's proposal through submitted comments and testimonies, published articles, community forums, and regular demonstrations, starting in August 2015 through the present. Broadly, concerns over the concentration of known historical contamination and currently operating polluting facilities in close proximity to low income communities of color have lead to charges of environmental racism. The U.S. Environmental Protection Agency's EJSCREEN tool confirms that the area surrounding the Site is ranked as high risk on numerous environmental justice indicators. As such, there are paramount concerns over the cumulative impacts and risks of any additional release of toxins, in a community that is already overburdened by historical legacies of pollution and ongoing toxic releases recorded on the EPA Toxic Release Inventory. Specific to the Site at 642 Allens Ave, concerns include but are not limited to:

- Removal of parts of the existing soil cap installed during previous remediations, which undoes previous progress taken to improve the Site and risks spreading additional contamination.
- Disturbing soils that have not been previously remediated, opening up pathways for the release and spread of known contamination with potential for serious environmental and health impacts.
- Unsafe storage of excavated contaminated soils during construction, which are exposed and at risk to flooding, storm surges, and high winds.
- Lack of continual ongoing monitoring of air, soil, and groundwater.
- Potential for improper handling of materials that would violate the terms of the proposed soil management plan or STRAP, with a lack of external oversight to continually monitor activities.
- Potential for hazardous materials from the site to reach offsite through blowing dust, stormwater, or accidental offsite transport on vehicles or persons, resulting in potential impact to sensitive populations including but not limited to pedestrian or commuter traffic along Allens Ave,

<sup>&</sup>lt;sup>5</sup> Environmental Report, NGLNG Fields Point Liquefaction Project, Resource Report 7, Soils, Section 7.3.6. Submitted to the Federal Energy Regulatory Commission on April 1, 2016.

<sup>6</sup> ibid

<sup>&</sup>lt;sup>7</sup> "Environmental Racism: ongoing and underlying environmental justice issues." Environmental Justice League of RI. <a href="http://www.rifuture.org/ejlri-3.html">http://www.rifuture.org/ejlri-3.html</a> as accessed August 8, 2016.

- patients or staff at Providence Community Health Centers, students or faculty at Meeting Street School, or workers at the Site or at neighboring facilities.
- Lack of public engagement and responsiveness to concerns by NGLNG, leading to a general lack of knowledge, understanding, or communication about hazards and risks to both community members and workers who could be negatively impacted.

#### Petition:

Based upon the information contained in the above sections for Preamble, Current Activities, and Community Concerns, the petition of certain community members with included signatures brings to the attention of the RI Department of Environmental Management's amended site remediation regulations, passed in November 2011. In regards to the requirement for a Public Involvement Plan (PIP):

E. Public Involvement Plans: The Performing Party shall develop, and submit to the Department for review and approval in both hard copy and electronic format (as specified by the Department), a site-specific public involvement plan for any Contaminated-Site for which the Department has received a Notification of Release and for which a minimum of twenty-five (25) residents, local officials or other interested parties have requested, in writing and in the form of a petition, that a formal process be set up for their participation in cleanup planning. The Public Involvement Plan shall address all relevant and applicable requirements of Rule 7.07 A, B, C, and D.

Based on this regulation, the petitioners request that approval and implementation of any and all remediation work is halted at the Providence MGP Site until a PIP is approved and implemented. This specifically includes, but is not limited to, the Short Term Remedial Action Plan that NGLNG is proposing for activities on the site, as well as other RIDEM permits for activities related to the Fields Point Liquefaction Facility proposed by NGLNG.

The PIP should provide a framework for the public to shape what the public meetings will look like, what their format would be, and how information and monitoring samples are communicated to the public, as well as how additional members of the public can become involved in the PIP process. More so, the PIP should recognize members of the community as mechanisms of oversight. To this end, it should include a clear mandate and protocol for investigating reports that community members make about emissions (i.e., individual complaints about dust clouds, soil disturbances, strong chemical smells, etc).

Petition Signatures to RIDEM and National Grid: Public Involvement Plan for Former Manufactured Gas Plant on 642 Allens Ave, Providence RI

Printed Name	Signature	Address	Email	Phone
1 C. Kelly Smith	a kelly smith	103 Holden St. Provi	Mesatme @	401-274-
2 Michael alston	Michael Alston	162 Miller Ave	a. panther, 4. life egnail.	401-248-5011
3 Viviane Hanne	55th	162 Miller Ave	Viv 43@hotmail con	401441007
4 Leo ScHulz	Kas SS		Dreo. SCHUIZZ401@GM	401-545-1021
50 2md Reserver (		PEW. RE. 02905		401.785.2077
6 Lourn fret	23	1/0 Biblock 5/ 6590	Hatra foret 8562	(401)
7 Julian Drix	14 3	93 Gla St. 02905	Julian Beilring	607-280-247
8 Cina Rodriguez	Ma Coer has	93 Calla St 02905	gina . ritesand reasons	401440 1856
9 Christopher Lauth		743 Westminster St	drist youthprider org	401. 94.421.56
10 Ceann Letellier	Jean Jethi	67 Gallatin St	leann.letelliercogmail	401-688-3730
11 Char ing Samper	Charles madamen		( harismovampa gaza	401-320-0171
12 Benjamin Chaplin	Bonjana Chardio	181 California Are	Benjaminchaplingto	N.com
13 LESCIE NOTIEGO	herlettown	74 galatin sto	Cilynoriega@live.co	M (401) 705-292
14 Justin Herryslez	Austin Hernande	2 175 Beger Williams Ave	e postinhomoder 18/10 gravil.	com (401) 572-4949
15 Aleita cook	fallite coch	85 Patter	10111 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	(oin 347-8/8
16 Seena Chhan	Sema Glan	207 Wendell St.	Slenz Qeliriora	
17 Joses Holyna	( Jesus Thelyno	3 Bell St	desisperting	40136836EV3
6. Christino Er	gas J	39 Windmill St	Christina DE mas a bro	un. celu 2/4-632-49

Printed Name	Signature	Address	Email	Phone
18 FIFTH (0)(0)	Jule Ook	ZoSphorst -	Tenetalooke Z. Comail-Co	- 383-7396
19 Ivan Caldeon	Quanta Colore	10 PRISCILA AUR	UNK. Pooch@Gnallo	n 965-8966
20 Shell A CAlderar	Sheder Edden	10 PRECEIPE ANCE	she lalle 66 scagnou	0 225-9303
21 KEITH OLIVEIRA	BUHLLA	63 ROANOKE ST.	Kertholiveira CUENIZM.	
22 ERROLL COMPA	M	41 Woodment st	E / lons agraila	30-1740
23 Hngeld Ankoma		0 10	angie bannermanagm	1 01
24 Monica Grefas	Market	216 Ohio Ave	monical chuertas Q	gmail org 4012804Q
25	111	216 Ohio Ave	Threetas 060900	
26 Justice Gaines	Gutin Hames	364B Wickender 8+	justice paines 700 mails	om 908-698-706
27 JARON BROWNE	1R	2817 BIROJANAVE	jennoggjellizare.on	415-377-2822
28 Patrick Him	Pabwell Hum	177 Mawney St.	Partrick@prysm.os	401-332-5045
29 Sabine Adrian	Allah -	67 Rosedale St	sabinera providencestudes	Hurrion org 952-7868
30 SUON KED	mph.	103 ALGER ANE.	SUUNCO PRYSIM.US	
31 Danny Svay	Darry Svery	649 Public St.	Dannysa prysm. us	401-592-9700
32 ERIC LARSON	La	28 Sycamore St	geograffias Osahoria	401 575 28 46
33 KATE ANBIN	Kate aubri	39 MOORLAND AVE	SUPERSKATE @ YANTOOLO	n401.374.3697
4 TOMMY SVEY	Johnson	649 Public St	. Tommy @prysir	1.us 401-261-1
5 Gristina Cabrer	a lutulolurio	) 1958avkPL, fawhichel	A constrerorefall grail	



# **EXHIBIT II**

JUNE 2, 2017 PUBLIC INVOLVEMENT PLAN COMMENT LETTER

# PUBLIC INVOLVEMENT PLAN COMMENT LETTER

June 2, 2017

File No. SR -28-1152 Formerly Case No. 98-004

Amy A. Willoughby Lead Environmental Scientist New England Site Investigation & Remediation Group National Grid 40 Sylvan Road, E3.691 Waltham, MA 02451

RE: Providence Gas Co. – AA

A.k.a. Former New England Gas Company MGP property 642 Allens Avenue, Providence, Rhode Island

Plat Map 56 / Lot 5, Plat Map 101 / Lot 1

Dear Ms. Willoughby:

The Rhode Island Department of Environmental Management's (the Department) Office of Waste Management (OWM) has reviewed the <u>Public Involvement Plan</u>, 642 Allens Avenue, <u>Providence</u>, <u>Rhode Island</u> (PIP) for the above referenced property (the Site), which was submitted on May 4, 2017, by GZA GeoEnvironmental, Inc. (GZA) in accordance with Rule 7.07.E of the Department's <u>Rules and Regulations for the Investigation and Remediation of Hazardous Material Releases</u> (the <u>Remediation Regulations</u>).

After careful review of the PIP, the Department requires a response to the attached comments, questions, and concerns about the submittal, which must be fully addressed in writing.

If you have any questions regarding this letter or would like the opportunity to meet with Department personnel, please contact me by telephone at (401) 222-2797, extension 7109 or by e-mail at joseph.martella@dem.ri.gov.

Sincerely,

Joseph T. Martella II Senior Engineer Rhode Island DEM

Office of Waste Management



cc: Ronald Gagnon, RIDEM/OCTA

Kelly J. Owens, RIDEM.OWM

Susan Forcier, Esq., RIDEM/OLS

Gregory Swift, RIDEM/OWR

Ruth Gold, RIDEM/OAR

Barbara Morin, RIDOH/Center for Healthy Homes & Environment

Rich Lucia, RI CRMC

Kenneth J. Warn, FERC

Robert E. Azar, Providence Planning and Development

Dania Alejandra Flores-Heagney, EJLRI

Robin L. Main, Esq., Hinckley Allen

Margaret S. Kilpatrick, GZA

# DEPARTMENT COMMENTS June 2, 2017

Public Involvement Plan, dated May 4, 2017 Providence Gas Co. – AA, 642 Allens Avenue Providence, Rhode Island

- 1. In accordance with Section 6.0 (Emergency or Short-Term Response) of the <u>Remediation Regulations</u>, a Short-Term Response Action performed under a Short-Term Response Action Plan (STRAP) does not require that a Public Meeting be conducted. The Department acknowledges however, that National Grid has indicated plans to schedule a Public Meeting in the community to present the Liquefaction Project STRAP, and concurs with National Grid's decision. The Department also requests that National Grid commit to the same for any future STRAPs at this site.
- 2. Section 2.0 (Background), page 4, paragraphs 5 and 6, identify several reports describing remedial actions performed at the Site between 1994 and 2010. Please provide electronic PDF copies of these referenced reports so that they may be posted on the Department's electronic repository web page dedicated to this site.
- 3. Regarding Section 4.1 (Public Notice), page 6, the Department acknowledges that Rule 6.06 of the <u>Remediation Regulations</u> only requires public notice upon the completion of STRAP activities, however, due to the increased level of community interest in this project, the Department requests that National Grid provide Public Notice to all parties on the established mailing list prior to initiating any activities associated with any newly approved STRAP.
- 4. Regarding Section 4.3 (Community Meetings):
  - a. Page 6, references Rule 7.07.C of the <u>Remediation Regulations</u>, but limits the scheduling of "community meetings on an as-requested basis when requested by a minimum of 25 individuals who are located near the Site." Please revise this language consistent with Rule 7.07.C, to indicate a community meeting will be held whenever requested by twenty-five (25) persons, or by a governmental subdivision or agency, or by an association having not less than twenty-five (25) members, who are either located near a Contaminated-Site or are potential users of the Contaminated-Site after redevelopment.
  - b. To the list of items that National Grid will include in its written summary of all public meetings, please add a transcription by a stenographer of all oral public comments received.

- 5. In accordance with Rule 7.07.D (Information Repositories) of the <u>Remediation Regulations</u>, please establish an informational repository in the community near the Contaminated-Site in accordance with the applicable requirements of this Rule.
- 6. Please submit a revised Public Involvement Plan that addresses the abovementioned comments on or before June 30, 2017.



# **EXHIBIT III**

JUNE 9, 2017
RESPONSE TO COMMENTS LETTER



Proactive by Design

GEOTECHNICAL

ENVIRONMENTAL

ECOLOGICAL

WATER

CONSTRUCTION MANAGEMENT

530 Broadway
Providence, RI 02909
T: 401.421.4140
F: 401.751.8613
www.qza.com



June 9, 2017 GZA File No. 03.0033554.00-C

Mr. Joseph Martella Rhode Island Department of Environmental Management (RIDEM) Office of Waste Management 235 Promenade Street, 3<sup>rd</sup> Floor Providence, Rhode Island 02908

Re: Response to Comments

Public Involvement Plan (PIP)

642 Allens Avenue

Providence, Rhode Island

RIDEM Case No. 98-004 / Site Remediation File No. SR-28-1152

Dear Mr. Martella:

GZA GeoEnvironmental, Inc. (GZA), on behalf of The Narragansett Electric Company d/b/a National Grid (National Grid), has prepared this response letter to the Rhode Island Department of Environmental Management (RIDEM) Office of Waste Management's (OWM) *Public Involvement Plan Comment Letter* dated June 2, 2017 regarding the Department's review of GZA's May 4, 2017 Public Involvement Plan (PIP) for the 642 Allens Avenue property (the Site). For your convenience, each of the Department's comments are repeated below followed by our responses in italics.

#### Comment 1

In accordance with Section 6.0 (Emergency or Short-Term Response) of the <u>Remediation Regulations</u>, a Short-Term Response Action performed under a Short-Term Response Action Plan (STRAP) does not require that a Public Meeting be conducted. The Department acknowledges however, that National Grid has indicated plans to schedule a Public Meeting in the community to present the Liquefaction Project STRAP, and concurs with National Grid's decision. The Department also requests that National Grid commit to the same for any future STRAPs at this site.

#### Response:

As described in the Remediation Regulations (Rule 7.07C), National Grid will schedule community meetings on an as-requested basis whenever requested by twenty-five (25) persons, or by a governmental subdivision or agency, or by an association having not less than twenty-five (25) members, who are either located near a Contaminated-Site or are potential users of the Contaminated-Site after redevelopment. Section 4.3 of the revised PIP dated June 2017 has been updated to reflect this response.



#### **Comment 2**

Section 2.0 (Background), page 4, paragraphs 5 and 6, identify several reports describing remedial actions performed at the Site between 1994 and 2010. Please provide electronic PDF copies of these referenced reports so that they may be posted on the Department's electronic repository web page dedicated to this site.

#### Response:

The following reports were identified in Section 2.0 of the May 2017 PIP:

- October 1995 Remedial Action Report for Condensate Tank Closure Compressor Building No. 2 prepared by Resource Controls Remedial Services, Inc. (RCA) on behalf of the Providence Gas Company (PGC);
- October 1995 UST Closure Assessment prepared by Hoffman Engineering, Inc. (HEI) on behalf of the PGC;
- September 1998 UST Closure Assessment prepared by HEI on behalf of the PGC;
- June 1996 Remedial Action Report for Short Term Measure Performed at the Providence Gas Company prepared by RCA on behalf of the PGC;
- October 1999 Subsurface Investigation and Proposed Remediation prepared by ESS (ESS) on behalf of the PGC;
- January 2001 Remediation of the New Regulator Area Summarized in the April 2003 Site Investigation Report (SIR) prepared by VHB on behalf of New England Gas Company (NEGC);
- May 3, 2001 Summary Letter Former Compressor Building No. 2 PCB Remediation (without appendices) prepared by PGC;
- November 2002 Remedial Action Closure Report prepared by VHB on behalf of the NEGC; and
- December 2002 Remedial Action Closure Report prepared by VHB on behalf of the NEGC.

The January 2001 Remediation of the New Regulator Area was summarized in the April 2003 SIR. No separate documentation has been located in National Grid's or RIDEM's files. As such, the April 2003 SIR is included on the CD attached to this letter. This report was prepared and submitted to RIDEM by NEGC, a predecessor of National Grid.

Electronic copies of these reports are provided on the CD attached to this letter.

#### **Comment 3**

Regarding Section 4.1 (Public Notice), page 6, the Department acknowledges that Rule 6.06 of the <u>Remediation Regulations</u> only requires public notice upon the completion of STRAP activities, however, due to the increased level of community interest in this project, the Department requests that National Grid provide Public Notice to all parties on the established mailing list prior to initiating any activities associated with any newly approved STRAP.



#### Response:

National Grid agrees to provide Public Notice to all parties on the established mailing list prior to initiating any activities associated with any newly approved STRAP. Section 4.1 of the revised PIP dated June 2017 has been updated to reflect this response.

#### **Comment 4**

Regarding Section 4.3 (Community Meetings):

a. Page 6, references Rule 7.07.0 of the <u>Remediation Regulations</u>, but limits the scheduling of "community meetings on an as-requested basis when requested by a minimum of 25 individuals who are located near the Site." Please revise this language consistent with Rule 7.07.C, to indicate a community meeting will be held whenever requested by twenty-five (25) persons, or by a governmental subdivision or agency, or by an association having not less than twenty-five (25) members, who are either located near a Contaminated-Site or are potential users of the Contaminated-Site after redevelopment.

#### Response:

National Grid agrees to the community meeting language, as presented above and in Rule 7.07C. Section 4.3 of the revised PIP dated June 2017 has been updated to reflect this revised language.

b. To the list of items that National Grid will include in its written summary of all public meetings, please add a transcription by a stenographer of all oral public comments received.

#### Response:

National Grid agrees to have a stenographer present for the portion of any meeting that includes a general presentation with question and answer period for the public. After the general presentation, National Grid and its consultants will be available for any further discussion at tables that will be set up with posters and/or other information. At the tables, National Grid and its consultants will write down any questions that come from the public so that a record is maintained. This record will be included in the meeting summary described in the PIP. A stenographer will not be used at the table discussions. Section 4.3 of the revised PIP dated June 2017 has been updated to reflect this revised language.

#### Comment 5

In accordance with Rule 7.07.D (Information Repositories) of the <u>Remediation Regulations</u>, please establish an informational repository in the community near the Contaminated-Site in accordance with the applicable requirements of this Rule.





#### Response:

National Grid will establish an informational repository at a Providence Community Library once permission from such library is granted. At this time, National Grid is seeking permission from either Washington Park Library located at 1316 Broad Street or Knight Memorial Library located at 275 Elmwood Avenue. Due to space limitations at the libraries, all information will be provided in electronic format and will be consistent with the information available on the website maintained by RIDEM for the 642 Allens Avenue (http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php). Section 4.4 of the revised PIP dated June 2017 has been updated to reflect this response.

#### Comment 6

Please submit a revised Public Involvement Plan that addresses the abovementioned comments on or before June 30, 2017.

#### Response:

A revised PIP which addresses the above comments is being submitted separately, but concurrently, with this letter.

We trust this information addresses your comments and look forward to continuing to work cooperatively with RIDEM. Should you have any questions or comments regarding the information presented herein, please do not hesitate to contact the undersigned or Amy Willoughby at (781) 907-3644.

Margaret S. Kilpatrick, P.E.

401-421-4140 - margaret.kilpatrick@gza.com

**Associate Principal** 

Very truly yours,

GZA GEOENVIRONMENTAL, INC.

Sophia Narkiewicz, P.E. Assistant Project Manager

401-421-4140 - sophia.narkiewicz@gza.com

cc: Ms. Amy Willoughby, National Grid

Attachments:

June 2, 2017 *Public Involvement Plan Comment Letter* CD of Previous Reports

J:\ENV\33554.60.msk\Work\PIP\PIP comments from RIDEM\33554 PIP\_Response to RIDEM Comments Final 6-9-17.docx

# PUBLIC INVOLVEMENT PLAN COMMENT LETTER

June 2, 2017

File No. SR -28-1152 Formerly Case No. 98-004

Amy A. Willoughby Lead Environmental Scientist New England Site Investigation & Remediation Group National Grid 40 Sylvan Road, E3.691 Waltham, MA 02451

RE: Providence Gas Co. – AA

A.k.a. Former New England Gas Company MGP property 642 Allens Avenue, Providence, Rhode Island

Plat Map 56 / Lot 5, Plat Map 101 / Lot 1

Dear Ms. Willoughby:

The Rhode Island Department of Environmental Management's (the Department) Office of Waste Management (OWM) has reviewed the <u>Public Involvement Plan</u>, 642 Allens Avenue, <u>Providence</u>, <u>Rhode Island</u> (PIP) for the above referenced property (the Site), which was submitted on May 4, 2017, by GZA GeoEnvironmental, Inc. (GZA) in accordance with Rule 7.07.E of the Department's <u>Rules and Regulations for the Investigation and Remediation of Hazardous Material Releases</u> (the <u>Remediation Regulations</u>).

After careful review of the PIP, the Department requires a response to the attached comments, questions, and concerns about the submittal, which must be fully addressed in writing.

If you have any questions regarding this letter or would like the opportunity to meet with Department personnel, please contact me by telephone at (401) 222-2797, extension 7109 or by e-mail at joseph.martella@dem.ri.gov.

Sincerely,

Joseph T. Martella II Senior Engineer Rhode Island DEM

Office of Waste Management



cc: Ronald Gagnon, RIDEM/OCTA

Kelly J. Owens, RIDEM.OWM

Susan Forcier, Esq., RIDEM/OLS

Gregory Swift, RIDEM/OWR

Ruth Gold, RIDEM/OAR

Barbara Morin, RIDOH/Center for Healthy Homes & Environment

Rich Lucia, RI CRMC

Kenneth J. Warn, FERC

Robert E. Azar, Providence Planning and Development

Dania Alejandra Flores-Heagney, EJLRI

Robin L. Main, Esq., Hinckley Allen

Margaret S. Kilpatrick, GZA

# DEPARTMENT COMMENTS June 2, 2017

Public Involvement Plan, dated May 4, 2017 Providence Gas Co. – AA, 642 Allens Avenue Providence, Rhode Island

- 1. In accordance with Section 6.0 (Emergency or Short-Term Response) of the <u>Remediation Regulations</u>, a Short-Term Response Action performed under a Short-Term Response Action Plan (STRAP) does not require that a Public Meeting be conducted. The Department acknowledges however, that National Grid has indicated plans to schedule a Public Meeting in the community to present the Liquefaction Project STRAP, and concurs with National Grid's decision. The Department also requests that National Grid commit to the same for any future STRAPs at this site.
- 2. Section 2.0 (Background), page 4, paragraphs 5 and 6, identify several reports describing remedial actions performed at the Site between 1994 and 2010. Please provide electronic PDF copies of these referenced reports so that they may be posted on the Department's electronic repository web page dedicated to this site.
- 3. Regarding Section 4.1 (Public Notice), page 6, the Department acknowledges that Rule 6.06 of the <u>Remediation Regulations</u> only requires public notice upon the completion of STRAP activities, however, due to the increased level of community interest in this project, the Department requests that National Grid provide Public Notice to all parties on the established mailing list prior to initiating any activities associated with any newly approved STRAP.
- 4. Regarding Section 4.3 (Community Meetings):
  - a. Page 6, references Rule 7.07.C of the <u>Remediation Regulations</u>, but limits the scheduling of "community meetings on an as-requested basis when requested by a minimum of 25 individuals who are located near the Site." Please revise this language consistent with Rule 7.07.C, to indicate a community meeting will be held whenever requested by twenty-five (25) persons, or by a governmental subdivision or agency, or by an association having not less than twenty-five (25) members, who are either located near a Contaminated-Site or are potential users of the Contaminated-Site after redevelopment.
  - b. To the list of items that National Grid will include in its written summary of all public meetings, please add a transcription by a stenographer of all oral public comments received.

- 5. In accordance with Rule 7.07.D (Information Repositories) of the <u>Remediation Regulations</u>, please establish an informational repository in the community near the Contaminated-Site in accordance with the applicable requirements of this Rule.
- 6. Please submit a revised Public Involvement Plan that addresses the abovementioned comments on or before June 30, 2017.



## **EXHIBIT IV**

**LIMITATIONS** 

# GZN

#### GEOHYDROLOGICAL LIMITATIONS

#### Use of Report

1. GZA GeoEnvironmental, Inc. (GZA) prepared this report on behalf of, and for the exclusive use of National Grid for the stated purpose(s) and location(s) identified in the Proposal for Services and/or Report. Use of this report, in whole or in part, at other locations, or for other purposes, may lead to inappropriate conclusions; and we do not accept any responsibility for the consequences of such use(s). Further, reliance by any party not expressly identified in the agreement, for any use, without our prior written permission, shall be at that party's sole risk, and without any liability to GZA.

#### Standard of Care

- 2. GZA's findings and conclusions are based on the work conducted as part of the Scope of Services set forth in the Proposal for Services and/or Report and reflect our professional judgment. These findings and conclusions must be considered not as scientific or engineering certainties, but rather as our professional opinions concerning the limited data gathered during the course of our work. Conditions other than described in this report may be found at the subject location(s).
- 3. GZA's services were performed using the degree of skill and care ordinarily exercised by qualified professionals performing the same type of services, at the same time, under similar conditions, at the same or a similar property. No warranty, expressed or implied, is made. Specifically, GZA does not and cannot represent that the Site contains no hazardous material, oil, or other latent condition beyond that observed by GZA during its study. Additionally, GZA makes no warranty that any response action or recommended action will achieve all of its objectives or that the findings of this study will be upheld by a local, state or federal agency.
- 4. In conducting our work, GZA relied upon certain information made available by public agencies, National Grid and/or others. GZA did not attempt to independently verify the accuracy or completeness of that information. Inconsistencies in this information which we have noted, if any, are discussed in the Report.

#### **Subsurface Conditions**

5. The generalized soil profile(s) provided in our Report are based on widely-spaced subsurface explorations and are intended only to convey trends in subsurface conditions. The boundaries between strata are approximate and idealized, and were based on our assessment of subsurface conditions. The composition of strata, and the transitions between strata, may be more variable and more complex than indicated. For more specific information on soil conditions at a specific location refer to the exploration logs. The nature and extent of variations between these explorations may not become evident until further exploration or construction. If variations or other latent conditions then become evident, it will be necessary to reevaluate the conclusions and recommendations of this report.

# GZN

#### GEOHYDROLOGICAL LIMITATIONS

6. Water level readings have been made, as described in this Report, in and monitoring wells at the specified times and under the stated conditions. These data have been reviewed and interpretations have been made in this report. Fluctuations in the level of the groundwater however occur due to temporal or spatial variations in areal recharge rates, soil heterogeneities, the presence of subsurface utilities, and/or natural or artificially induced perturbations. The observed water table may be other than indicated in the Report.

#### Compliance with Codes and Regulations

7. We used reasonable care in identifying and interpreting applicable codes and regulations necessary to execute our scope of work. These codes and regulations are subject to various, and possibly contradictory, interpretations. Interpretations and compliance with codes and regulations by other parties is beyond our control.

#### Screening and Analytical Testing

- 8. GZA collected environmental samples at the locations identified in the Report. These samples were analyzed for the specific parameters identified in the report. Additional constituents, for which analyses were not conducted, may be present in soil, groundwater, surface water, sediment and/or air. Future Site activities and uses may result in a requirement for additional testing.
- 9. Our interpretation of field screening and laboratory data is presented in the Report. Unless otherwise noted, we relied upon the laboratory's QA/QC program to validate these data.
- 10. Variations in the types and concentrations of contaminants observed at a given location or time may occur due to release mechanisms, disposal practices, changes in flow paths, and/or the influence of various physical, chemical, biological or radiological processes. Subsequently observed concentrations may be other than indicated in the Report.

#### Interpretation of Data

11. Our opinions are based on available information as described in the Report, and on our professional judgment. Additional observations made over time, and/or space, may not support the opinions provided in the Report.

#### **Additional Information**

12. In the event that National Grid or others authorized to use this report obtain additional information on environmental or hazardous waste issues at the Site not contained in this report, such information shall be brought to GZA's attention forthwith. GZA will evaluate such information and, on the basis of this evaluation, may modify the conclusions stated in this report.



#### **GEOHYDROLOGICAL LIMITATIONS**

#### **Additional Services**

13. GZA recommends that we be retained to provide services during any future investigations, design, implementation activities, construction, and/or property development/redevelopment at the Site. This will allow us the opportunity to: i) observe conditions and compliance with our design concepts and opinions; ii) allow for changes in the event that conditions are other than anticipated; iii) provide modifications to our design; and iv) assess the consequences of changes in technologies and/or regulations.



## **EXHIBIT V**

**PUBLIC NOTIFICATIONS** 

#### **GZA** GeoEnvironmental, Inc.

Engineers and Scientists

May 13, 2014 File No. 03.0033554.00-C

Notice to Abutter Planned Site Investigation Activities 642 Allens Avenue Providence, Rhode Island RIDEM Case No. 98-004



530 Broadway Providence Rhode Island 02909 401-421-4140 Fax: 401-751-8613 http://www.gza.com The purpose of this letter is to notify you that The Narragansett Electric Company d/b/a National Grid (National Grid) will be conducting additional environmental investigation activities at 642 Allens Avenue in Providence, Rhode Island (herein referred to as the "Site"). The Site is further designated as Assessor's Plat (A.P.) 101 Lot 1, A.P. 56 Lots 5 and 316 of the City of Providence Tax Assessor's plat maps and is the location of a National Grid natural gas regulator station, compressed natural gas (CNG) fueling station, liquefied natural gas (LNG) facility and office building. This notice is being provided to abutting property owners and tenants in accordance with requirements established in the Rhode Island Department of Environmental Management's (RIDEM's) Rules and Regulation for the Investigation and Remediation of Hazardous Materials (Remediation Regulations). Should you be an owner of property that is leased, we request that you please provide a copy of this letter to your tenants.

The planned investigation activities are further described in a Supplemental Site Investigation Work Plan (SSIWP) which was prepared by GZA GeoEnvironmental, Inc. (GZA) on behalf of National Grid and submitted to RIDEM in March 2014. The investigation activities will be conducted as described in the SSIWP by GZA on behalf of National Grid. The purpose of the environmental investigations is to further evaluate the nature and extent of impacts to soil and groundwater at the Site. The investigation will involve the completion of test borings, test pit explorations, the installation of monitoring wells, and the sampling of environmental media (soil and groundwater) for laboratory testing. The field work for the investigation is scheduled to begin the week of May 19, 2014 and is expected to require approximately two months to complete.

If you would like more information or have any questions, please contact Amy Willoughby of National Grid at 781-907-3644.

Very truly yours,

GZA GEOENVIRONMENTAL, INC.

Margaret S. Kilpatrick, P.E.

Senior Project Manager

Principal

omes J. Clark

James J. Clark, P.E.

MSK/JJC:tja

cc: Joe Martella, RIDEM

Amy Willoughby, National Grid

Mailing Address		
PO Box 4369	Houston, TX 77210-4369	
520 Allens Avenue	Providence, RI 02905	
40 Sylvan Road	Waltham, MA 02451-2286	
25 Dorrance Street	Providence, RI 02903	
235 Promenade Street # S500	Providence RI 02908-5734	
201 Jones Road	Waltham, MA 02451	
140 West Street	New York, NY 10007	
	PO Box 4369 520 Allens Avenue 40 Sylvan Road 25 Dorrance Street 235 Promenade Street # S500 201 Jones Road	

235 Promenade Street

Providence RI 02908

Joe Martella, RIDEM Office of Waste Management



Proactive by Design

ENVIRONMENTAL

ECOLOGICAL

WATER

CONSTRUCTION MANAGEMENT

530 Broadway Providence, RI 02909 T: 401.421.4140 F: 401.751.8613 www.gza.com



This is an important notice. Please have it translated

Este es un aviso importante. Sírvase mandarlo traducir. Avis important. Veuillez traduire immediatement.

Este é um aviso importante. Queira mandá-lo traduzir. DÂY LÀ MỘT BẮN THÔNG CÁO QUAN TRỌNG XIN VUI LONG CHO DỊCH LẠI THÔNG CÁO ÂÍ Questa è un' informazione importante,

Это очень важное сообщение. Пожалуйста, попросите чтобы вам его перевели

April 27, 2017 GZA File No. 05.0033554.00-C

Re: Notice to Abutters

Holder 18/21 Capping Project

642 Allens Avenue

Assessor's Plat (A.P.) 101 Lot 1 and A.P. 56 Lot 5

Providence, Rhode Island RIDEM File No. SR-28-1152

Dear Abutters and/or Interested Parties:

The purpose of this letter is to notify you that The Narragansett Electric Company d/b/a National Grid (National Grid) recently completed the Holder 18/21 Capping Project at the former 642 Allens Avenue Manufactured Gas Plant (MGP) Site (the Site) located at 642 Allens Avenue (A.P. 56 Lot 5 and A.P. 101 Lot 1) in Providence, Rhode Island. This notice is being provided to abutting property owners, tenants, easement holders, the municipality and any community well suppliers associated with any wellhead protection areas<sup>1</sup> in accordance with requirements established in the Rhode Island Department of Environmental Management's (RIDEM) Rules and Regulation for the Investigation and Remediation of Hazardous Materials (Remediation Regulations). Should you be an owner of property that is leased, we request that you provide a copy of this letter to your tenants.

This project was performed consistent with the Short Term Response Action Plan (STRAP) - Holder 18/21 Capping Project dated January 25th, 2016 and STRAP Addendum - Holder 18/21 Capping Project dated May 10th, 2016. The STRAP was approved by RIDEM Office of Waste Management with the Short Term Response Action Approval Letter dated May 18th, 2016. The Holder 18/21 Capping Project was also approved by the RIDEM Office of Water Resources with approval WQC No. 16-069 / RIPDES RIR101403. RIDEM Office of Waste Management was notified of the project start date on July 28th, 2016 by GZA. These STRAP activities were performed between August 8th, 2016 and March 31st, 2017 and included clearing and grubbing, installing erosion and sedimentation controls, miscellaneous demolition activities, select source removal, grading and off-Site disposal of excess materials, installation of an engineered cap and restoration activities (hydroseeding and fencing). The installation of the engineered cap included an integral installed stormwater management system, which consists of on-Site infiltration of treated stormwater via a forebay and vegetated sand filter. Throughout the project, National Grid had a representative on-Site who conducted air monitoring consistent with the April 2016 STRAP. No exceedances of established site-specific air quality action levels were detected during the work.

The activities will be documented in a Short Term Response Action (STRA) Closure Report, which is expected to be submitted to RIDEM by April 30, 2017 and will be posted on the RIDEM website for this project (http://www.dem.ri.gov/programs/wastemanagement/site-remediation/Providence-Gas-Co.php). would like more information or have any questions, please contact the undersigned at 401-421-4140 or Amy Willoughby of National Grid at 781-907-3644.

Very truly yours, GZA GEOENVIRONMENTAL, INC.

Sophia Narkiewicz, P.E. Assistant Project Manager

Joe Martella, RIDEM

Amy Willoughby, National Grid

Margaret S. Kilpatrick, P.E. Associate Principal

\\GZAPROVIDENCE\Jobs\ENV\33554.abu\\Work\MHA Reuse for Gas Holder Grading\Construction\Completion Reports\STRAP Notification\642 Allens Ave Holder 18-21 STRAP Completion Abutter Notification Final 4-26-17.docx

<sup>&</sup>lt;sup>1</sup> There are no community well suppliers associated with any wellhead protection in the vicinity of the Site.

GZA Job No. 03.0033554.00 4/7/2017

Holder 18/21 STRAP Completion Notification 642 Allens Avenue A.P. 101 Lot 1 and A.P. 56 Lot 5 Providence, Rhode Island

A.P.	Lot	Property Address	Owner of Record	Mailing Address		Category
55	196	610 Allens Avenue	Motiva Enterprises LLC	PO Box 4369	Houston, TX 77210-4369	Abutter
			Motiva Enterprises LLC, Michael Sullivan, NE Complex Manager	520 Allens Avenue	Providence, RI 02905	Abutter
55	429	None	Algonquin LNG Inc. (d/b/a The Narragansett Electric Company)	40 Sylvan Road	Waltham, MA 02451-2286	Abutter
56	273	125 Terminal Road	Narragansett Electric Company	40 Sylvan Road	Waltham, MA 02451-2286	Abutter
56	316	185 Terminal Road	Narragansett Electric Company	40 Sylvan Road	Waltham, MA 02451-2286	Abutter
56	331	105 Terminal Road	City of Providence	25 Dorrance Street	Providence, RI 02903	Abutter
56	334	125 Terminal Road	City of Providence	25 Dorrance Street	Providence, RI 02903	Abutter
101	493	655 Allens Avenue	Motiva Enterprises LLC	PO Box 4369	Houston, TX 77210-4369	Abutter
101	497	700 Allens Avenue	City of Providence	25 Dorrance Street	Providence, RI 02903	Abutter
56	273	125 Terminal Road	Holcim US Inc.	201 Jones Road	Waltham, MA 02451	Tenant
56	316	121 Terminal Road	National Grid LNG, Inc.	121 Terminal Road	Providence, RI 02905	Tenant
None		None	City of Providence	25 Dorrance Street	Providence, RI 02903	Easement Holder
None		None	Narragansett Bay Water Quality Management District	235 Promenade Street # S500	Providence RI 02908-5734	Easement Holder
None		None	The Narragansett Electric Company	40 Sylvan Road	Waltham, MA 02451-2286	Easement Holder
None		None	New England Telephone dba Verizon New England	140 West Street	New York, NY 10007	Easement Holder
	None		City of Providence	25 Dorrance Street	Providence, RI 02903	Municipality
None						Community well Suppliers associated with Wellhead Protection Areas

Notes: Ownership and mailing addresses updated 4-7-17 (based on City of Providence Land Evidence Records: http://gis.vgsi.com/providenceri/)



## **EXHIBIT VI**

**CONTACT LIST** 

# Exhibit VI – PIP CONTACT LIST

642 Allens Avenue
Providence, Rhode Island
RIDEM Case No. 98-004 / Site Remediation File No. SR-28-1152

Amy Willoughby
Project Manager
National Grid
280 Melrose Street
Providence, Rhode Island 02907
781-907-3644
Amy.willoughby@nationalgrid.com

Marisa Albanese Community and Customer Management National Grid 280 Melrose Street Providence, Rhode Island 02907 Marisa.albanese@nationalgrid.com

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